

**WASHINGTON UNIFIED SCHOOL DISTRICT**

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**BUILDING FUND (MEASURE W)  
FINANCIAL AND PERFORMANCE AUDITS**

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**JUNE 30, 2017**

**WASHINGTON UNIFIED SCHOOL DISTRICT**

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**BUILDING FUND (MEASURE W)  
FINANCIAL AUDIT**

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**JUNE 30, 2017**

**WASHINGTON UNIFIED SCHOOL DISTRICT  
BUILDING FUND (MEASURE W)**

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JUNE 30, 2017**

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***FINANCIAL SECTION***

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## **INDEPENDENT AUDITOR'S REPORT**

Governing Board and  
Citizens' Oversight Committee  
Washington Unified School District  
Fresno, California

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Washington Unified School District's (the District), Building Fund (Measure W), as of and for the year ended June 30, 2017, and the related notes to the financial statements, as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of financial statements, whether due to error or fraud. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting principles used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall financial statement presentation.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Building Fund (Measure W) of the Washington Unified School District at June 30, 2017, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Emphasis of Matter**

As discussed in Note 1, the financial statements present only the Building Fund specific to Measure W, and are not intended to present fairly the financial position and changes in financial position of Washington Unified School District in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

## **Other Matters**

Our audit was conducted for the purpose of forming opinions on the Washington Unified School District's Building Fund (Measure W) financial statements. The Schedule of Long-Term Obligations and Reconciliation of Annual Financial Report with Audited Building Fund are presented for purposes of additional analysis and are not a required part of the financial statements.

The Schedule of Long-Term Obligation and Reconciliation of Annual Financial Report with Audited Building Fund are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the Building Fund (Measure W) financial statements as a whole.

## **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 14, 2017, on our consideration of the District's Building Fund (Measure W) internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's Building Fund (Measure W) internal control over financial reporting and compliance.

*Varinuk, Trine, Day + Co. LLP*

Fresno, California  
December 14, 2017

**WASHINGTON UNIFIED SCHOOL DISTRICT  
BUILDING FUND (MEASURE W)**

**BALANCE SHEET  
JUNE 30, 2017**

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**ASSETS**

Deposits and investments	\$ 212
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**FUND BALANCE**

Restricted for capital projects	\$ 212
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The accompanying notes are an integral part of these financial statements.

**WASHINGTON UNIFIED SCHOOL DISTRICT  
BUILDING FUND (MEASURE W)**

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCE  
FOR THE YEAR ENDED JUNE 30, 2017**

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**REVENUES**

Interest income	\$ 8,383
<b>Total Revenues</b>	<u>8,383</u>

**EXPENDITURES**

Issuance costs and interest	898,954
<b>Total Expenditures</b>	<u>898,954</u>

<b>DEFICIENCY OF REVENUES OVER EXPENDITURES</b>	<u>(890,571)</u>
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**Other Financing Sources/(Uses)**

Proceeds from Election of 2012, Series B General Obligation Bonds	10,035,000
Proceeds from 2016 Refunding Certificates of Participation	7,295,000
Premiums from debt issuances	699,317
Refunding - 2015 General Obligation Bond Anticipation Notes	(6,195,000)
Refunding - 2013 Certificates of Participation	<u>(11,985,000)</u>
<b>Net Financing Sources/(Uses)</b>	<u>(150,683)</u>

<b>NET CHANGE IN FUND BALANCE</b>	(1,041,254)
<b>FUND BALANCE - BEGINNING</b>	<u>1,041,466</u>
<b>FUND BALANCE - ENDING</b>	<u><u>\$ 212</u></u>

The accompanying notes are an integral part of these financial statements.



# **WASHINGTON UNIFIED SCHOOL DISTRICT BUILDING FUND (MEASURE W)**

## **NOTES TO FINANCIAL STATEMENTS JUNE 30, 2017**

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies of the Washington Unified School District's (the District) Building Fund (Measure W) conform to accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA). The Washington Unified School District Building Fund accounts for financial transactions in accordance with the policies and procedures of the California School Accounting Manual.

#### **Financial Reporting Entity**

The financial statements include only the Building Fund of the Washington Unified School District used to account for Measure W. This Fund was established to account for the expenditures of general obligation bonds issued under Measure W. These financial statements are not intended to present fairly the financial position and results of operations of the Washington Unified School District in compliance with accounting principles generally accepted in the United States of America.

#### **Fund Accounting**

The operations of the Building Fund are accounted for in a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, and expenditures. Resources are allocated to and accounted for in the fund based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

#### **Basis of Accounting**

The Building Fund is accounted for using a flow of current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balance reports on the sources (revenues and other financing sources) and uses (expenditures and other financing uses) of current financial resources.

#### **Budgets and Budgetary Accounting**

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for all governmental funds. The District's governing board adopts an operating budget no later than July 1 in accordance with State law. A public hearing must be conducted to receive comments prior to adoption. The District's governing board satisfied these requirements. The Board revises this budget during the year to give consideration to unanticipated revenue and expenditures primarily resulting from events unknown at the time of budget adoption. The District employs budget control by minor object and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object account.

# WASHINGTON UNIFIED SCHOOL DISTRICT BUILDING FUND (MEASURE W)

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2017

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### Encumbrances

The District utilizes an encumbrance accounting system under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation. Encumbrances are liquidated when the commitments are paid and all outstanding encumbrances lapse at June 30.

### Fund Balance - Building Fund (Measure W)

As of June 30, 2017, fund balance of the Building Fund is classified as follows:

**Restricted** – amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

### New Accounting Pronouncements

In May 2017, the GASB issued Statement No. 86, *Certain Debt Extinguishment Issues*. The primary objective of this Statement is to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources—resources other than the proceeds of refunding debt—are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance.

The requirements of this Statement are effective for reporting periods beginning after June 15, 2017. Early implementation is encouraged.

# **WASHINGTON UNIFIED SCHOOL DISTRICT BUILDING FUND (MEASURE W)**

## **NOTES TO FINANCIAL STATEMENTS JUNE 30, 2017**

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### **NOTE 2 - INVESTMENTS**

#### **Policies and Practices**

The District is authorized under *California Government Code* to make direct investments in local agency bonds, notes, or warrants within the State: U.S. Treasury instrument; registered State warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreement; medium term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security, and collateralized mortgage obligations.

#### **Investment in County Treasury**

The District is considered to be an involuntary participant in an external investment pool as the District is required to deposit all receipts and collections of monies with their County Treasurer (*Education Code* Section 41001). The fair value of the District's investment in the pool is reported in the accounting financial statement at amounts based upon the District's pro-rata share of the fairly value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

# WASHINGTON UNIFIED SCHOOL DISTRICT BUILDING FUND (MEASURE W)

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2017

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### General Authorizations

Limitations as they relate to interest rate risk, credit risk, and concentration of credit risk are indicated in the schedules below:

Authorized Investment Type	Maximum Remaining Maturity	Maximum Percentage of Portfolio	Maximum Investment in One Issuer
Local Agency Bonds, Notes, Warrants	5 years	None	None
Registered State Bonds, Notes, Warrants	5 years	None	None
U.S. Treasury Obligations	5 years	None	None
U.S. Agency Securities	5 years	None	None
Banker's Acceptance	180 days	40%	30%
Commercial Paper	270 days	25%	10%
Negotiable Certificates of Deposit	5 years	30%	None
Repurchase Agreements	1 year	None	None
Reverse Repurchase Agreements	92 days	20% of base	None
Medium-Term Corporate Notes	5 years	30%	None
Mutual Funds	N/A	20%	10%
Money Market Mutual Funds	N/A	20%	10%
Mortgage Pass-Through Securities	5 years	20%	None
County Pooled Investment Funds	N/A	None	None
Local Agency Investment Fund (LAIF)	N/A	None	None
Joint Powers Authority Pools	N/A	None	None

### Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value is to changes in market interest rates. The District manages its exposure to interest rate risk by investing in the Fresno County Investment Pool. The District's maintains a Measure W Building Fund investment of \$212 with the Fresno County Investment Pool, with an average maturity of 788 days.

# **WASHINGTON UNIFIED SCHOOL DISTRICT BUILDING FUND (MEASURE W)**

## **NOTES TO FINANCIAL STATEMENTS JUNE 30, 2017**

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### **NOTE 3 - FAIR VALUE MEASUREMENTS**

The District categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy, which has three levels, is based on the valuation inputs used to measure an asset's fair value. The following provides a summary of the hierarchy used to measure fair value:

Level 1 - Quoted prices in active markets for identical assets that the District has the ability to access at the measurement date. Level 1 assets may include debt and equity securities that are traded in an active exchange market and that are highly liquid and are actively traded in over-the-counter markets.

Level 2 - Observable inputs other than Level 1 prices such as quoted prices for similar assets in active markets, quoted prices for identical or similar assets in markets that are not active, or other inputs that are observable, such as interest rates and curves observable at commonly quoted intervals, implied volatilities, and credit spreads. For financial reporting purposes, if an asset has a specified term, a Level 2 input is required to be observable for substantially the full term of the asset.

Level 3 - Unobservable inputs should be developed using the best information available under the circumstances, which might include the District's own data. The District should adjust that data if reasonably available information indicates that other market participants would use different data or certain circumstances specific to the District are not available to other market participants.

Uncategorized - Investments in the Fresno County Treasury Investment Pool, Certificates of Deposit, and Mutual Funds are not measured using the input levels above because the District's transactions are based on a stable net asset value per share. All contributions and redemptions are transacted at \$1.00 net asset value per share.

### **NOTE 4 - COMMITMENTS AND CONTINGENCIES**

#### **Litigation**

The District is not currently a party to any legal proceedings regarding bond projects.

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***SUPPLEMENTARY INFORMATION***

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# WASHINGTON UNIFIED SCHOOL DISTRICT BUILDING FUND (MEASURE W)

## SCHEDULE OF BONDED DEBT JUNE 30, 2017

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### Bonded Debt (Measure W)

On November 6, 2012, pursuant to a duly called election of the registered voters of the District, the requisite 55% or more of the persons voting on Measure W voted to authorize the issuance and sale of \$22,000,000 principal amount of general obligation bonds of the District.

On February 20, 2013, the District issued Election of 2012, Series A, General Obligation Bonds in the amount of \$11,965,000 under Measure W for the purpose of financing the construction, renovation, modernization and equipping of school facilities. The bonds were issued as current interest bonds. Interest on the bonds is payable semiannually on each February 1 and August 1 until maturity, commencing August 1, 2013.

On October 26, 2016, the District issued Election of 2012, Series B, General Obligation Bonds in the amount of \$10,035,000 under Measure W to refinance the costs of renovating, acquiring, constructing, modernizing, repairing and equipping of District buildings and other facilities, through the prepayment of a portion of the District's outstanding 2013 Certificates of Participation and the refunding of all of the District's outstanding 2015 General Obligation Bond Anticipation Notes. The bonds were issued as current interest bonds. Interest on the bonds is payable semiannually on each February 1 and August 1 until maturity, commencing February 1, 2017.

The outstanding general obligation bonded debt under Measure W is as follows:

Issue Date	Maturity Date	Interest Rate	Original Issue	Bonds		Bonds	
				Outstanding July 1, 2016	Issued	Redeemed	Outstanding June 30, 2017
02/20/2013	8/1/2043	2.0-5.0%	\$ 11,965,000	\$ 11,645,000	\$ -	\$ 220,000	\$ 11,425,000
10/26/2016	8/1/2043	2.0-5.0%	10,035,000	-	10,035,000	-	10,035,000
Total				<u>\$ 11,645,000</u>	<u>\$ 10,035,000</u>	<u>\$ 220,000</u>	<u>\$ 21,460,000</u>

**WASHINGTON UNIFIED SCHOOL DISTRICT  
BUILDING FUND (MEASURE W)**

**SCHEDULE OF BONDED DEBT  
JUNE 30, 2017**

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**Debt Service Requirements to Maturity**

Election of 2012, Series A, General Obligation Bonds

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest to Maturity</u>	<u>Total</u>
2018	\$ 250,000	\$ 487,231	\$ 737,231
2019	245,000	479,731	724,731
2020	95,000	472,381	567,381
2021	125,000	469,531	594,531
2022	120,000	465,781	585,781
2023-2027	1,055,000	2,247,805	3,302,805
2028-2032	2,000,000	2,020,319	4,020,319
2033-2037	2,480,000	1,596,825	4,076,825
2038-2042	3,235,000	975,000	4,210,000
2043-2044	1,820,000	138,500	1,958,500
Total	<u>\$ 11,425,000</u>	<u>\$ 9,353,104</u>	<u>\$ 20,778,104</u>

Election of 2012, Series B, General Obligation Bonds

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest to Maturity</u>	<u>Total</u>
2018	\$ -	\$ 448,093	\$ 448,093
2019	-	448,093	448,093
2020	-	448,093	448,093
2021	-	448,093	448,093
2022	-	448,093	448,093
2023-2027	145,000	2,235,140	2,380,140
2028-2032	725,000	2,172,290	2,897,290
2033-2037	2,320,000	1,916,809	4,236,809
2038-2042	4,385,000	1,095,768	5,480,768
2043-2044	2,460,000	112,012	2,572,012
Total	<u>\$ 10,035,000</u>	<u>\$ 9,772,484</u>	<u>\$ 19,807,484</u>



**WASHINGTON UNIFIED SCHOOL DISTRICT  
BUILDING FUND (MEASURE W)**

**RECONCILIATION OF ANNUAL FINANCIAL REPORT WITH AUDITED  
BUILDING FUND (MEASURE W)  
JUNE 30, 2017**

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Summarized below are the fund balance reconciliations between the Unaudited Actual General Building Fund (Measure W) and the audited Building Fund (Measure W).

	Building Fund
FUND BALANCE	
Balance, June 30, 2017, Unaudited Actuals	\$ 6,332,656
Decrease in:	
Cash with a fiscal agent	(6,332,444)
Balance, June 30, 2017, Audited Financial Statement	<u>\$ 212</u>

**WASHINGTON UNIFIED SCHOOL DISTRICT  
BUILDING FUND (MEASURE W)**

**NOTE TO SUPPLEMENTARY INFORMATION  
JUNE 30, 2017**

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**NOTE 1 - PURPOSE OF SCHEDULES**

**Schedule of Bonded Debt**

This schedule provides a debt repayment schedule associated with the bond proceeds received through issuance of Building Fund (Measure W) obligations.

**Reconciliation of Annual Financial Report With Audited Building Fund (Measure W)**

This schedule provides the information necessary to reconcile the fund balance of the Building Fund (Measure W) reported on the Unaudited Actual Financial Report to the audited financial statements.

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***OTHER INDEPENDENT AUDITOR'S REPORT***

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Certified Public Accountants

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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Governing Board and  
Citizens Oversight Committee  
Washington Unified School District  
Fresno, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the accompanying financial statements of the Washington Unified School District (the District) Building Fund (Measure W), as of and for the year ended June 30, 2017, and the related notes of the financial statements, and have issued our report thereon dated December 14, 2017.

As discussed in Note 1, the financial statements present only the Building Fund specific to Measure W, and are not intended to present fairly the financial position and changes in financial position of Washington Unified School District in accordance with accounting principles generally accepted in the United States of America.

**Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Washington Unified School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Washington Unified School District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Washington Unified School District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be, significant deficiencies or material weaknesses. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Washington Unified School District's Building Fund (Measure W) financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Vavrinek, Trine, Day + Co. LLP*

Fresno, California  
December 14, 2017

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***SCHEDULE OF FINDINGS AND QUESTIONED COSTS***

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**WASHINGTON UNIFIED SCHOOL DISTRICT  
BUILDING FUND (MEASURE W)**

**FINANCIAL STATEMENT FINDINGS  
JUNE 30, 2017**

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None reported.

**WASHINGTON UNIFIED SCHOOL DISTRICT**

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**BUILDING FUND (MEASURE W)  
PERFORMANCE AUDIT**

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**JUNE 30, 2017**



**WASHINGTON UNIFIED SCHOOL DISTRICT  
BUILDING FUND (MEASURE W)**

**PERFORMANCE AUDIT  
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JUNE 30, 2017**

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## INDEPENDENT AUDITOR'S REPORT ON PERFORMANCE

Governing Board and  
Citizens Oversight Committee  
Washington Unified School District  
Fresno, California

We were engaged to conduct a performance audit of the Washington Unified School District (the District) Building Fund (Measure W) for the year ended June 30, 2017.

We conducted this performance audit in accordance with the standards applicable to performance audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusion based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our conclusions based on our audit objectives.

Our audit was limited to the objectives listed within the report which includes determining the District's compliance with the performance requirements as referred to in Proposition 39 and outlined in Article XIII A, Section 1(b)(3)(C) of the California Constitution. Management is responsible for the District's compliance with those requirements.

In planning and performing our performance audit, we obtained an understanding of the District's internal control in order to determine if the internal controls were adequate to help ensure the District's compliance with the requirements of Proposition 39 and outlined in Article XIII A, Section 1(b)(3)(C) of the California Constitution, but not for the purpose of expressing an opinion of the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

The results of our tests indicated that the District expended Building Fund (Measure W) funds only for the specific projects approved by the voters, in accordance with Proposition 39 and outlined in Article XIII A, Section 1(b)(3)(C) of the California Constitution.

*Vavrinek, Trine, Day & Co. LLP*

Fresno, California  
December 14, 2017

# **WASHINGTON UNIFIED SCHOOL DISTRICT BUILDING FUND (MEASURE W)**

**JUNE 30, 2017**

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## **AUTHORITY FOR ISSUANCE**

The general obligation bonds associated with Measure W were issued pursuant to the Constitution and laws of the State of California (the State), including the provisions of Chapters 1 and 1.5 of Part 10 of the California Education Code, and other applicable provisions of law. The Bonds are authorized to be issued by a resolution adopted by the Board of Education of the District.

The Washington Unified School District received authorization at the election held on November 6, 2012 (Measure W), to issue bonds of the District's in aggregate principal amounts not to exceed \$22,000,000. The proposition required approval by at least 55 percent of the votes cast by eligible voters within the District. On February 13, 2013, the District issued Series A General Obligation Bonds in the amount of \$11,965,000. The Series A Bonds represent the first series of bonds issued under the Measure W authorization. On October 13, 2016, the District issued Series B General Obligation Bonds in the amount of \$10,035,000. The Series B Bonds represent the second and final series of bonds issued under the Measure W authorization. The Series B Bonds were issued to refinance the costs of renovating, acquiring, constructing, modernizing, repairing and equipping of District buildings and other facilities, through the prepayment of a portion of the District's outstanding 2013 Certificates of Participation and the refunding of all of the District's outstanding 2015 General Obligation Bond Anticipation Notes, and to pay for the costs of issuance.

## **PURPOSE OF ISSUANCE**

The net proceeds of the Bonds issued under the 2012 Authorization will be used for the purposes specified in the District bond proposition submitted at the election. Specific ballot language is as follows:

"To better prepare Washington Union High School students for college and quality jobs by upgrading technology in classrooms, job-training labs, and student-support facilities; modernizing science labs; rehabilitate deteriorated roofs, plumbing, electrical, lighting, ventilation; improving safety; and to acquire/construct/repair instructional and athletic sites, facilities and equipment".

## **AUTHORITY FOR THE AUDIT**

On November 7, 2000, California voters approved Proposition 39, the Smaller Classes, Safer Schools and Financial Accountability Act. Proposition 39 amended portions of the California Constitution to provide for the issuance of general obligation bonds by school districts, community college districts, or county offices of education, "for the construction, reconstruction, rehabilitation, or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of rental property for school facilities", upon approval by 55 percent of the electorate. In addition to reducing the approval threshold from two-thirds to 55 percent, Proposition 39 and the enacting legislation (AB 1908 and AB 2659) requires the following accountability measures as codified in *Education Code* Sections 15278-15282:

1. Requires that the proceeds from the sale of the bonds be used only for the purposes specified in Article XIII A, Section 1(b)(3)(C) of the California Constitution, and not for any other purpose, including teacher and administrator salaries and other school operating expenses.

# **WASHINGTON UNIFIED SCHOOL DISTRICT BUILDING FUND (MEASURE W)**

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2. The school district must list the specific school facilities projects to be funded in the ballot measure, and must certify that the governing board has evaluated safety, class size reduction and information technology needs in developing the project list.
3. Requires the school district to appoint a citizen's oversight committee.
4. Requires the school district to conduct an annual independent financial audit and performance audit in accordance with the *Government Auditing Standards* issued by the Comptroller General of the United States of the bond proceeds until all of the proceeds have been expended.
5. Requires the school district to conduct an annual independent performance audit to ensure that the funds have been expended only on the specific projects listed.

## **OBJECTIVES OF THE AUDIT**

1. Determine whether expenditures charged to the Building Fund have been made in accordance with the bond project list approved by the voters through the approval of Measure W.
2. Determine whether salary transactions, charged to the Building Fund were in support of Measure W and not for District general administration or operations.

## **SCOPE OF THE AUDIT**

The scope of our performance audit covered the period of July 1, 2016 to June 30, 2017. The population of expenditures tested included all object and project codes associated with the bond projects. The propriety of expenditures for capital projects and maintenance projects funded through other State or local funding sources, other than proceeds of the bonds, were not included within the scope of the audit. Expenditures incurred subsequent to June 30, 2017, were not reviewed or included within the scope of our audit or in this report.

## **PROCEDURES PERFORMED**

We obtained the general ledger and the project expenditure reports prepared by the District for the period July 1 2016 through June 30, 2017, for the Building Fund (Measure W). Within the fiscal year audited, we obtained the actual invoices and other supporting documentation for a sample of expenditures to ensure compliance with the requirements of Article XIII A, Section 1(b)(3)(C) of the California Constitution and Measure W. We performed the following procedures:

1. We selected a sample of expenditures for the period starting July 1, 2016 and ending June 30, 2017, and reviewed supporting documentation to ensure that such funds were properly expended.
2. Our sample included debt refundings in the amount \$18,180,000, bond issuance costs in the amount of \$526,815, and remaining interest on refunded debt totaling \$372,139, which represents 100 percent of the total expenditures and other uses of Measure M Funds.

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3. We verified that the debt refundings including related interest and issuance costs were for prior debt, the use of which was for Measure W projects.

**CONCLUSION**

The results of our tests indicated that, in all significant respects, the Washington Unified School District has properly accounted for the expenditures held in the Building Fund (Measure W) and that such expenditures were allowable under Measure W.

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BUILDING FUND (MEASURE W)**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
JUNE 30, 2017**

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None reported.